# Challenging the Geneva E-voting System in Court

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(private citizen)

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at the

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Bern University

#### Outline

- What am I doing
- Why am I doing it
- Who am I
- The legal process
  - Receivability
  - Substance
- The actual procedures
  - There were several and one is pending
- Next steps

#### What am I doing

- Asking court to find that the Geneva system:
  - Violates cantonal law
  - Violates federal law (Constitution)
- Because:
  - No guarantee that vote transmitted reflects voter's intent
  - Family member can vote for another member
  - Confidentiality not guaranteed

#### Why am I doing it

- Because politicians don't know or understand that:
  - There has long been a consensus amongst computer scientists that e-voting is risky
  - The rather simple Geneva system is inadequate
  - Appropriate systems can be put into place

For the first two points, see for example Simons, B. and Jones, D. W. (2012), "Internet Voting in the US", *Communications of the ACM*, October, Vol. 55 No. 10, p. 68, available at: <a href="http://dl.acm.org/citation.cfm?id=2347754">http://dl.acm.org/citation.cfm?id=2347754</a>; for the third point see reference later

#### Who am I

- Not a lawyer (but have some legal training and experience)
- BS Math MIT, PhD Statistics Harvard
- But mostly worked as computer programmer and IS manager, including in telecommunications
- CV is at <a href="http://www.hill-a.ch">http://www.hill-a.ch</a>

#### The legal procedure

- At cantonal level:
  - Receivability
  - Substance (both cantonal and federal law)
- At federal level (Federal Tribunal TF)
  - Receivability of federal case
  - Receivability of cantonal case, but restricted review: arbitrary
  - Substance: full review for provisions related to voting, even if cantonal law (but relies on facts established by cantonal tribunal – but there are some exceptions)

The Swiss legal system is such that a private citizen can make such court challenges at reasonable cost

#### Receivability

- Within time limit
- Right to complain (e.g. is a voter)
- Formal rules respected (format, language, number of copies, etc.)

- ➤ No problem at federal level
- More difficult than expected at cantonal level

Challenge is to cantonal-only vote, where all voters could use e-vote. Hard to challenge federal vote, since percent of e-voters is limited (result probably not affected by e-vote).

#### Substance: legal basis

Federal law: 34 Cst. and TF case-law

- Results must reflect the voters' intent
- Vote must be secret (with some exceptions)
- One person-one vote
- Need not prove that irregularities did affect result: it suffices that irregularities could have affected result

Cantonal law: art. 60 LEDP

- Voter must use equipment that is sufficiently secure
- Government publishes security rules
- Government can suspend voting if insufficient security

## Substantive arguments (1/6)

Not yet heard

- Users' PCs are vulnerable to viruses that can change vote without user knowing (e.g. manin-browser)
- Man-in-the middle attack is possible
- Central server can also be compromised
- Massive fraud cannot be detected
- Secrecy of vote cannot be guaranteed
- A family member can easily impersonate and vote in place of another family member (also risk in old persons' homes)

# Substantive arguments (2/6)

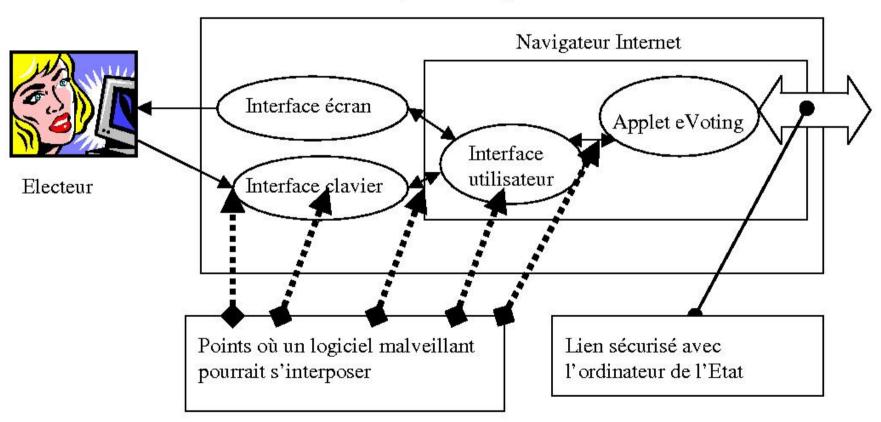
Not yet heard

- Geneva government did not produce security requirements called for in Geneva law
- Geneva government should suspend e-voting until security requirements are published
- The criticism is directed against the specific system used in Geneva, not against the principle, or the law, or the Geneva Constitution (challenge to the law is timebarred)

# Substantive arguments (3/6)

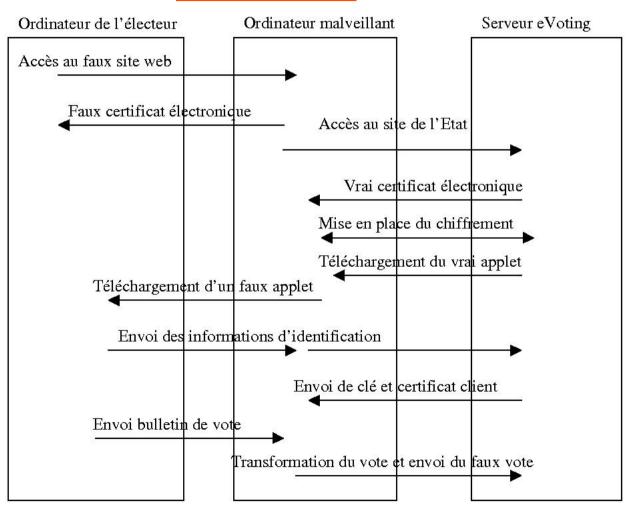
Not yet heard

Système d'exploitation



# Substantive arguments (4/6)

#### Not yet heard

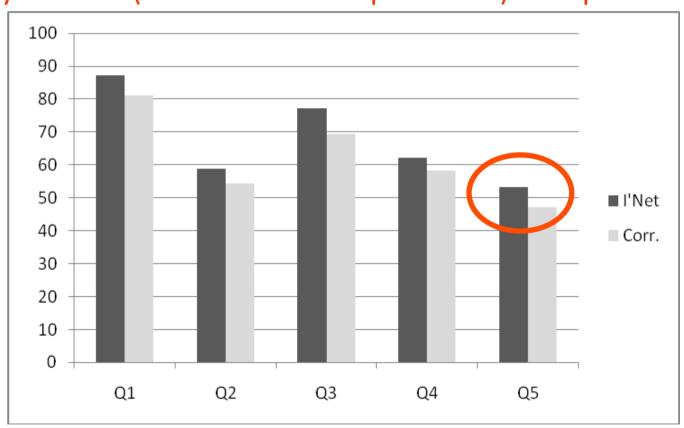


#### Substantive arguments (5/6)

Not yet heard

15 May 2011 vote

by channel (e-vote and correspondence) and question



The difference for Q5 is statistically significant and unusual: in other votes there was no significant difference between the channels

## Substantive arguments (6/6)

#### Not yet heard

- Geneva IT specialist has demonstrated manin-the-browser attack
- 2013 Federal government report calls for no extension of use of existing systems and development of verifiable voting systems (e.g. Norwegian approach)
  - But even this has vulnerabilities

#### See

- <a href="http://www.advtools.com/News/Post/index-UserKey=Attacking-e-voting-a-concrete-case-Nuit-du-Hack-2013.html">http://www.advtools.com/News/Post/index-UserKey=Attacking-e-voting-a-concrete-case-Nuit-du-Hack-2013.html</a>
- <a href="http://www.bk.admin.ch/themen/pore/evoting/index.html?lang=fr">http://www.bk.admin.ch/themen/pore/evoting/index.html?lang=fr</a>
- -Koenig, Locher, Haenni <a href="http://e-voting.bfh.ch/app/download/5945433661/FKLH13.pdf">http://e-voting.bfh.ch/app/download/5945433661/FKLH13.pdf</a>

#### The actual procedures (1/2)

- Against 15 May 2011 voting method: irreceivable because too late (stupid mistake) – cost CHF 500
- Against result of 15 May 2011 vote: irreceivable because in reality directed against method – TF agrees (restricted review) – cost CHF 500+1000+1000 (revision request)
- 3. Against refusal of Geneva government to suspend e-voting as requested by letter: irreceivable because not a decision subject to appeal cost CHF 500

### The actual procedures (2/2)

- Against 27 November 2011 voting method: irreceivable because arguments abstract, general, and directed against principle of e-voting, not against Geneva system – <u>TF disagrees</u>: this is a question of substance, not receivability (cost 1500 not paid because won)
- 5. Since Geneva judges have evaluated the substance already, their recusal was requested: refused by Geneva TF agrees (cost 350+2000) but TF clearly states that arguments must be seriously evaluated (1C 563/2013)
- 6. 27 November case remanded to Geneva by TF is pending judgment: witnesses were not called (cost 1500 if lose + TF cost)

#### Next steps

- If lose 27 November case, appeal to TF
- If lose at TF, point out to parliaments that there is no way to challenge the e-voting system in court, so they have to take responsibility for its security, and trade off:
  - Verifiability/secrecy
  - Useability/coded vote (or boot SW)
  - Cost/dedicated hardware (or boot SW)

Fully electronic system would be better for nonresident voters

#### References to cases

- 15 May 2011
  - ATA 414/2011
    <a href="http://justice.geneve.ch/tdb/Decis/TA/ata.tdb?">http://justice.geneve.ch/tdb/Decis/TA/ata.tdb?</a>
    F=ATA/414/2011
  - 1C\_329/2011 and 1F\_5/2012
- 27 November 2011
  - ATA 533/2012
    <a href="http://justice.geneve.ch/tdb/Decis/TA/ata.tdb?">http://justice.geneve.ch/tdb/Decis/TA/ata.tdb?</a>
    F=ATA/533/2012
  - 1C\_477/2012
    - ATA 315/2013 and 1C\_563/2013 (recusal)